

Monday, June 14, 2021 7:00 PM

# Borough Council Business Meeting AGENDA

Troxell Council Chambers
Gettysburg Borough Municipal Building
59 East High Street
Gettysburg, PA 17325

## **MEMBERS**

Theodore Streeter (Mayor)
Jacob W. Schindel (President)
Wesley K. Heyser (Vice-President)
John Lawver
Patricia Lawson
Christopher Berger
Judith Butterfield
Matthew Moon

#### **STAFF**

Charles R. Gable, MPA
Sara Stull
Karen Mesher
Carly Marshall
Debra English
Robert Harbaugh
Rebecca Fissel
Robert Glenny, Jr.
Dave Sanders
Chad Clabaugh, PE
Harold Eastman, Jr.

(Borough Manager/Treasurer)

(Asst. Borough Manager/Borough Secretary)
(Asst. Borough Secretary/Planning Assistant)
(Director of Planning, Zoning & Code Enforcement)
(Director of Historic & Environmental Preservation)

(Public Works Director)
(Parking Manager)
(Chief of Police)
(EMS Coordinator)
(Borough Engineer)
(Borough Solicitor)

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I. Council - Call to Order
 II. Moment of Silence and Pledge of Allegiance
 III. Welcome and Opening Remarks
 IV. Announcements
 President Schindel
 President Schindel

An executive session of the Borough Council of the Borough of Gettysburg was conducted earlier today on Monday, June 14, 2021, commencing at 4:00 p.m., consistent with section 708(a)(1) and section 708(a)(5) of the Sunshine Act for the following purposes: (1) to discuss matters involving the employment, the termination of employment and the terms and conditions of employment of current and former Borough employees; and (2) to review and discuss matters of Borough business which, if conducted in public, would violate a lawful privilege or lead to the disclosure of information or matters of confidentiality protected by law.

V. Approval of Agenda and Minutes - Council

A motion to approve the June 14, 2021 agenda as presented.

A motion to approve minutes of the Council Meeting of May 10, 2021, and the Council Work Session on May 24, 2021, as presented.

- VI. Public Comment (Restricted to Items on the Agenda)
- VII. Current and Old Business
  - A. Department of Planning /Zoning/Code Enforcement
    - 1. Departmental Report

Carly Marshall

2. Motions Needing Council Action

A motion to authorize the Director of Planning and Zoning and the solicitor to proceed with the revision and finalization of the draft, proposed ordinance for the purpose of amending the text of the Gettysburg Borough Zoning Ordinance in connection with the regulation of short-term lodging and the amendment of zoning ordinance provisions relative to lodging uses for the purpose of protecting the residential housing stock within the Borough.

A motion to authorize the setting and the provision of public notice of a hearing of the Borough Council to be held on Monday, July 26, 2021 and August 23, 2021, both commencing at 6:30 p.m., for the purpose of receiving public comments and suggestions from residents of the Borough on community needs for the purpose of identifying projects for the Borough's use of 2021 Community Development Block Grant (CDBG) funds.

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- B. Department of Historic & Environmental Preservation
  - 1. Departmental Report

**Debra English** 

2. Motions Needing Council Action

A motion to accept the recommendation of the Borough of Gettysburg Historic Architectural Review Board (HARB) following its review on May 19, 2021 and grant a Certificate of Appropriateness for the following application as presented: COA 21-0045 MAJOR PROJECT: 28 Chambersburg Street – Shelley Knouse to approve a 6'-high stockade privacy fence on both sides of the property, a rear wrought iron fence to the rear of the property, and architectural pavers to replace the side walkway consistent with the Secretary of the Interior Guidelines as presented to the Board in its application dated April 27, 2021.

A motion to accept the recommendation of the Borough of Gettysburg Historic Architectural Review Board (HARB) following its review on May 19, 2021 and deny COA 21-0046 CRITICAL PROJECT: 29 Breckenridge Street – Cindy Fox for the front porch replacement project at 29-29.5 Breckenridge Street as presented to the Board from the application dated April 21, 2021, until the project scope includes a front porch design with staircase that does align with both the Secretary of the Interior Guidelines and the Gettysburg Design Guide, and that the siding proposal be clarified in the application dated April 20, 2021.

- C. Parking Department
  - 1. Departmental Report

**Becka Fissel** 

- D. Public Works Department
  - 1. Departmental Report

Robert Harbaugh

- E. Borough Engineer
  - 1. Engineer Report

**Chad Clabaugh** 

- F. Police Department
  - 1. Departmental Report

**Chief Rob Glenny** 

- G. Office of the Manager/Treasurer
  - 1. Borough Secretary's Report

Sara L. Stull

2. Borough Manager's Report

Charles R. Gable

3. Motions Needing Council Action

A motion to approve all bills and payrolls for the month as presented.

A motion to accept the J. P. Harris Tax Exoneration report for tax year 2005 and 2010 through 2012 as presented.

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A motion to adopt the ACNB Bank Corporate Authorization Resolution for approved signers for the new checking account established for the American Rescue Plan Act for the Borough of Gettysburg: Jacob Schindel, President, Wesley Heyser, Vice President, Charles Gable, Borough Manager and Sara Stull, Assistant Borough Manager/ Secretary.

A motion to authorize and ratify the entry into a Client Agreement with Michael Baker International for the provision of community planning and public funding services to the Borough of Gettysburg. Charles R. Gable, MPA, Borough Manager is hereby authorized to execute and deliver the Client Agreement on behalf of the Borough.

A motion to modify the Borough Budget for fiscal year 2021 in order to authorize a new appropriation in the amount of \$15,370.00 for the payment of the Borough's portion of the compensation to be paid to Michael Baker International pursuant to the terms of the parties' Client Agreement.

A motion to ratify the scheduling, advertisement and provision of notice of a public hearing and special meeting for Monday, July 12, 2021 at 6:30 p.m., immediately prior to Borough Council's regular monthly general business meeting for the purpose of receiving public comment from affected property owners within the Steinwehr Avenue, Heart of Gettysburg Battlefield Neighborhood Improvement District relative to the continuation of the Neighborhood Improvement District and extension of its term of existence for a period of an additional seven (7) years beyond its previously extended termination date of December 31, 2021.

A motion to adopt a resolution authorizing the disposition of certain identified records of various departments of the Borough of Gettysburg consistent with the provisions of the Municipal Records Act, the Municipal Records Manual and previously adopted Gettysburg Borough Council Resolution No. 021020-4.

A motion to remove Edith C. Smith as a Borough of Gettysburg Open Records Officer due to her recent retirement as a Borough employee and to authorize notification of the same to the Pennsylvania Office of Open Records.

A motion to appoint as the Borough of Gettysburg
Assistant Open Records Officer.

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**Healthy Adams Bicycle Pedestrian Inc. (HABPI)** 

## VIII. Reports

A.	A. Liaison Reports		
	1.	MSG	Jill Sellers
	2.	GARA	Jacob Schindel
	3.	GMA	<b>Christopher Berger</b>
	4.	Steinwehr Avenue Heart of Gettysburg Battlefield	
		(SAHGB)	<b>Judith Butterfield</b>
	<b>5.</b>	Adams County Boroughs Association (ACBA)	Mayor Streeter
	6.	Adams County Council of Governments (COG)	John Lawver
	<b>7.</b>	<b>Adams County Transportation Planning Organization</b>	
		(ACTPO)	<b>Judith Butterfield</b>
	8.	Adams County Heroin Awareness Task Force	Matt Moon
	9.	Trail Feasibility Study	<b>Christopher Berger</b>

Patricia Lawson

# **B.** Other Reports

10.

- **Recycling Report** 1.
- **Gettysburg Fire Department Report** 2.
- **Adams County EMS Report** 3.

#### IX. **Elected Official's Comments**

- A. Mayor Theodore Streeter
- B. Wesley Heyser
- C. Patricia Lawson
- D. Judith Butterfield
- E. Christopher Berger
- F. John Lawver
- G. Jacob Schindel
- H. Matthew Moon

#### X. **Public Comment**

#### XI. Adjournment

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#### **RESOLUTION 120808**

RULES AND REGULATIONS OF THE BOROUGH COUNCIL OF THE BOROUGH OF GETTYSBURG REGARDING CONDUCT OF ALL MEETINGS OPEN TO THE PUBLIC AND THE MAINTENANCE OF ORDER AT SUCH MEETINGS OF THE BOROUGH OF GETTYSBURG, ADAMS COUNTY, PENNSYLVANIA.

**WHEREAS**, pursuant to the laws governing open meetings, 65 Pa.C.S. § 701 et seq. (hereinafter the "Sunshine Act"), an agency may establish reasonable rules and regulations for the conduct of its meetings and the maintenance of order at such meetings; and

**WHEREAS**, the Borough of Gettysburg, Adams County, Pennsylvania (hereinafter the "Borough") is an "agency" of the Commonwealth of Pennsylvania as defined by the Sunshine Act; and

WHEREAS, on December 8, 2008 at a duly advertised general monthly business meeting of the Borough Council of the Borough of Gettysburg, Adams County, Pennsylvania (hereinafter the "Borough Council"), the Borough Council adopted by Resolution No. 120808 rules and regulations for the conduct of public meetings of the Borough Council including guidelines for public comment, conduct and protocol and use of recording devices at such public meetings. Said Rules and Regulations became effective on January 1, 2009 and have remained in full force and effect since that date; and

**WHEREAS**, on February 8, 2016, the Borough Council subsequently adopted as its new official rules of order for the conduct of its meetings The Modern Rules of Order: A Guide for Conducting Business Meetings. Fourth Edition, PBI Press (hereinafter the "Modern Rules") to be used as a general guide for the conduct of meetings; and

WHEREAS, the purpose of this document is to update, amend, revise, restate and further set forth the rules and regulations regarding the conduct of public meetings of the Borough Council and the maintenance of order at such public meetings, including guidelines for public comment, conduct and protocol and the use of recording devices at such meetings.

NOW, THEREFORE BE IT RESOLVED by the Borough Council of the Borough of Gettysburg, Adams County, Pennsylvania, and it is hereby adopted by the authority of the same as follows:

1. SCOPE OF PUBLIC COMMENT: The scope of public comment, as defined in the Sunshine Act, shall be limited to matters of concern, official action or deliberations which are or may come before the Borough Council prior to its taking official action. These matters are defined by the Borough Code which sets forth the powers and responsibilities and delineates the corporate and specific powers of the Borough Council. Public comment is not intended for the purpose of solely reciting or reading legislation, ordinances or other such documents.

#### 2. PROCEDURES FOR ACCEPTING PUBLIC COMMENT:

#### a. REGULAR OR SPECIAL MEETINGS OF BOROUGH COUNCIL

(1) Resident or Taxpayer: The Borough Council shall provide a reasonable opportunity for public participation of residents or taxpayers of the Borough at or near the beginning of each regular or special meeting in order to comment on all matters listed for official action and to comment on any other matters of concern or deliberation which are or may come before the Borough Council. In the course of each regular or special meeting, residents or taxpayers of the Borough may also be recognized at the discretion of the Borough Council president, vice president or president pro tempore (hereinafter the "presiding officer"), whoever is presiding over the meeting on behalf of the Borough Council, in order to provide comments or information which may be helpful to the Borough Council in its deliberations on matters before the Borough Council and particularly on matters which have been added to the meeting agenda following the commencement of the meeting. The Borough Council shall also provide a reasonable opportunity for public participation of residents or taxpayers of the Borough at or near the end of each regular monthly business meeting or each special meeting in order to comment on all matters listed for official action and to comment on anyother matters of concern

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or which are or may subsequently come before the Borough Council.

- (2) Non-Resident or Non-Taxpayer: Extending the courtesy of public comment to nonresident or non-taxpayer individuals is discretionary on the part of the Borough Council and its presiding officer. If a nonresident or non-taxpayer wishes to address the Borough Council on a matter for official action or a matter of concern, the Borough Council may extend the courtesy of public comment and may want to provide for such comment, especially if the individual has information that may be helpful or which is in the best interests of the Brough for the Borough Council to receive and consider.
- (3) <u>Time Limits</u>: The purpose of a time limit is to assure that all wishing to speak have the opportunity to do so, that all shall have generally an equal opportunity to speak, that Borough Council shall receive all comments on matters for official action prior to voting on such matters, and that the Borough Council shall be able to conduct the required business of the meeting agenda.

Generally, each person to address the Borough Council shall be provided a maximum of five (5) minutes.

If a time limit of fewer than five (5) minutes is to be utilized for each person to provide public comment to the Borough Council at an open meeting, it shall be indicated at the beginning of the public comment portion of the meeting. In no case shall a time limit of fewer than two (2) minutes be designated for each resident or taxpayer of the Borough to provide public comment.

If a strict time limit on public comment is to be utilized, the presiding officer shall designate a timekeeper. The speaker will be told when one (1) minute remains on his or her time to provide public comment.

If after one-half (1/2) hour public comment has not been completed, the presiding officer may ask by show of hands those persons desiring to speak to agenda items, and those desiring to speak to other matters of concern. The presiding officer may, within his or her discretion, defer public comment on the other matters of concern until the designated public participation period near the end of the meeting or to the next regular monthly business meeting of Borough Council or to a special meeting occurring in advance of the next regular monthly business meeting.

- (4) <u>Agenda</u>: A resident or taxpayer of the Borough may request to be placed on the agenda for the public participation period of a regular meeting, special meeting or work session meeting of the Borough Council. Such request must be made directly to the Borough through the Borough Secretary a minimum of three (3) business days prior to the date of the open meeting.
- (5) <u>Sign-in Form</u>: When it becomes known, either in advance of a meeting or upon arrival to a meeting, that there may be many persons wishing to comment, theBorough Secretary may have a sign-in-form available and require that all those present who desire to make public comment sign up to speak. This form will provide name, address, and indicate whether the matter is an agenda item for action or other matter of concern.

After review of the sign-in form, the presiding officer shall determine if a time limit of less than five (5) minutes for public comment of each speaker is required.

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#### b. WORK SESSIONS/COMMITTEE MEETINGS:

Work sessions and committee meetings are non-voting meetings held to gather information, work on items to get ready for consideration of placement on the agenda of a subsequent regular or special meeting, and to prepare the agenda of items for official action at subsequent regular or special meeting of the Borough Council. It shall be the policy of the Borough Council to provide for a period of public participation and comment on matters of concern within the allowed scope at the beginning of each work session or committee meeting. The Borough Council shall also provide a reasonable opportunity for public participation and comment of residents or taxpayers of the Borough at or near the end of each work session or committee meeting. Given the topic or topics of the work session or of the committee meeting, the required participation of other professionals or consultants, the presiding officer or committee chair, as appropriate, may set a time limit on the period for public participation and comment or may defer public participation and comment to the end of thework session or committee meeting.

### 3. CONDUCT AND PROTOCOL:

- a. All public comment shall be directed to the presiding officer, who may, at his or her discretion, provide response as appropriate. This shall include comment related to any presentation made to Borough Council. In those instances, the presenter, when asked to make responses, shall do so by and through the presiding officer.
- b. If a member of Borough Council has information which he or she wishes to offer, the member may request to be recognized and then provide the information to the presiding officer. The presiding officer may also, at his or her discretion, request or offer a member of Borough Council the opportunity to respond to a comment.
- c. The public and the members of Borough Council are at all times to demonstrate mutual respect and decorum. The members of the Borough Council are not to engage members of the public in argument, nor are members of thepublic to speak out from their seat nor engage members of Borough Council in discussion or argument. Any Borough Council members or members of the public engaging in any such conduct shall be called out of order by the presiding officer.
- d. Comments that make statements of personal attacks or statements that could be construed as being libelous, slanderous, or that defame the character of any elected or appointed Borough official or any member of the public shall not be permitted.
- e. Comments of a partisan political nature to speak either in favor of or in opposition to any political candidate shall not be permitted.
- f. On those occasions when a topic or issue is brought forward during a public participation and comment period that a member of Borough Council would like an opportunity to discuss, the member may request that Borough Council take up this item under the appropriate category of the agenda for discussion or for future action.
- g. The Modern Rules shall be used as a guide for public meetings. However, any actions by the Borough Council, which may not be in strict accordance with the Modem Rules or these Rules and Regulations, shall not be deemed invalid or illegal unless and except any federal or state law isviolated.

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#### 4. USE OF RECORDING DEVICES:

- a. Recording devices, including tape recorders, video cameras, television cameras, microphones, cameras, wireless or cellular telephones, and other similar mechanical, electric or electronic devices shall generally be permitted in public meetings. However, no recording devices which produce sound which is distracting to the audience or to meeting participants shall be permitted. No recording devices shall be permitted prior to the commencement of a public meeting, following the adjournment of a public meeting, during a recess of a public meeting, during a conference held pursuant to § 707(b) of the Sunshine Act, or during an executive session of the Borough Council held pursuant to § 708 of the Sunshine Act.
- b. Recording devices shall be operated from the area set aside for the general public so as not to interfere in any way with the activities of the Borough Council or the ability of other members of the general public to observe the Borough Council.
- c. Recording devices shall be positioned only in certain locations designated by the Borough Council or by the Borough Manager, which designation shall provide reasonable access to record the proceedings without distraction of blocking the view of the audience and without being affixed to or occupying spaces on furniture, walls or fixtures in the meeting room.
- d. Only available light shall be used for recording devices unless prior approval for additional lighting is granted by the Borough Manager in consultation with either the president or the vice president (if the president is unavailable) of Borough Council.
- e. Movement about the room while a meeting is in progress may be distracting and bothersome to the audience and to meeting participants. Persons operating recording devices shall remain in a single, designated location during the meeting and shall not be permitted to move about in order to record while the meeting is in progress.
- f. No recording device may be operated prior to a meeting being called to order, while a meeting is in recess, or after a meeting is adjourned.
- g. No recording device may be used to record private conversations between audience/ members, elected or appointed Borough officials or others whose comments or questions are made privately and not intended for public circulation or disclosure.
- h. Operators of recording devices, who violate these Rules and Regulations and who do not immediately remedy the violation at the request of Borough Council, shall not be permitted to continue recording during the meeting.

#### 5. PRIOR RULES AND REGULATIONS SUPERSEDED:

Following the adoption and the taking of effect of these Rules and Regulations, the same shall supersede and supplant the prior Rules and Regulations adopted by Resolution No. 12808 on December 8, 2008.

#### 6. **AMENDMENTS**:

The Borough Council may adopt amendments to these Rules and Regulations from time to time in order to comply with the Sunshine Act or as it deems necessary to further ensure order in the conduct of meetings which are open to the public.

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## 7. **POSTING:**

A copy of these Rules and Regulations shall be conspicuously posted at the Borough offices at 59 East High Street, Gettysburg, Pennsylvania 17325.

#### 8. **EFFECTIVE DATE:**

These Rules and Regulations shall take effect upon adoption and shall be used in the conduct of subsequent regular and special meetings, work sessions and committee meetings of the Borough Council of the Borough of Gettysburg.

9. **ADOPTED** on this 13<sup>th</sup> day of June, 2016, at a duly at a duly advertised general monthly business meeting of the Borough Council of the Borough of Gettysburg, Adams County, Pennsylvania.

**ABCs** Authorities, Boards & Commissions **ACAC** Adams County Arts Council **ACBA** Adams County Boroughs Association **ACBA** Adams County Boroughs Association **ACCOG** Adams County Countil of Governments **ACDES** Adams County Department of Emergency Services **ACTCC** Adams County Tax Collection Committee **ACTPO** Adams County Transportation Planning Organization **APMM** Association for Pennsylvania Municipal Management ARPA American Rescue Plan Act of 2021 **BMP Best Management Practice** C2P2 **Community Conservation Partnerships Program** CBA Collective Bargaining Agreement CDBG Community Development Block Grant CDL **Commercial Drivers License** CEC Continuation of Exisitng Credits CLG Certified Local Government COA Certificate of Appropriateness COG **Council of Governments** COLA Cost of Living Adjustment CVC **Community Vaccination Center DCNR** Department of Conservation and Natural Resources DOH Department of Health **EMS Emergency Management Services** ERU **Equivalent Residential Unit ERZILP** Emergency Restaurant Zero Interest Loan Program **GARA** Gettysburg Area Recreation Authority **GBSWA** Gettysburg Borough Storm Water Authority GIL **Gettysburg Inner Loop** GMA **Gettysburg Municipal Authority HABPI** Healthy Adams Bicycle Pedestrian, Inc. HARB Historic Architectural Review Board **HGAC** Historic Gettysburg Adams County HOP **Highway Occupancy Permit** ICMA International City/County Management Association ITS Interpreting the Standards LLC **Limited Liability Corporation** LPP Local Privilege Permit MS4 Municipal Separate Storm Sewer System MSG Main Street Gettysburg NPDES National Pollutant Discharge Elimination System PC **Planning Commission** PDC Pennsylvania Downtown Center **PELRAS** Public Employer Labor Relations Advisory Service **PMCA** Pennsylvania Municipal Code Alliance

**PML** 

PNDI

Pennsylvania Municipal League

Pennsylvania Natural Diversity Inventory

### **Listing of Common Acronyms**

**PO** Purchase Order

PRP Pollutant Reduction Plan

**PSAB** Pennsylvania State Association of Boroughs

**PSATS** Pennsylvania State Association of Township Supervisors

RHA Racehorse Alley GarageROI Return On Investment

RPP Residential Parking Program

**SAHGB** Steinwehr Avenue Heart of Gettysburg Battlefield

SMP Storm Water Management ProgramSWAA Storm Water Adjustment Appeal

YATB York Adams Tax Bureau

ZHB Zoning Hearing Board

ZILP Zero Interest Loan Program